



Western Cape  
Government

FOR YOU

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Department of Community Safety

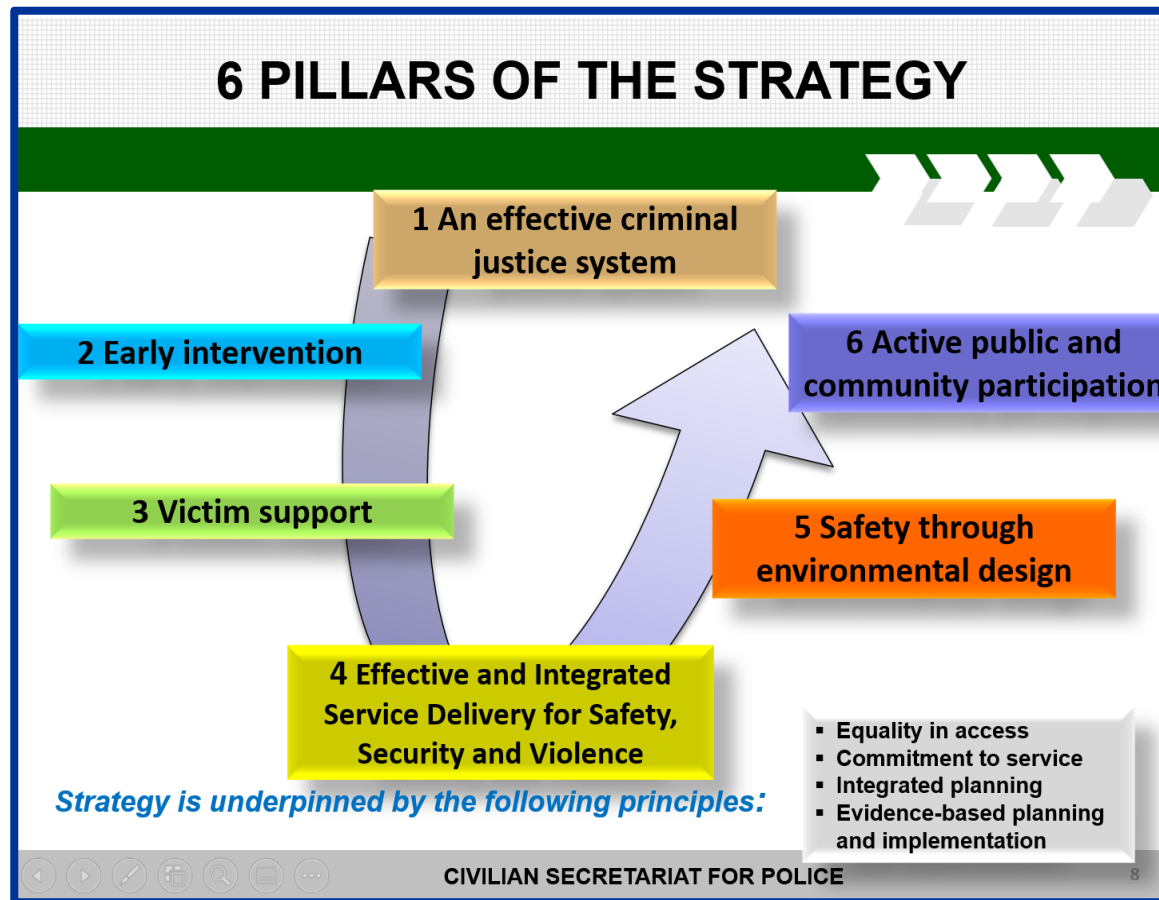
# Ministerial Briefing Session: National Crime Prevention Strategy

Minister Marias

22 February 2022



# INTEGRATED CRIME AND VIOLENCE PREVENTION STRATEGY (ICVPS)



# INTEGRATED CRIME AND VIOLENCE PREVENTION STRATEGY - WCG APPROACH

•WCG follows a whole of society/whole of government approach

•Is premised on the socio-ecological model when understanding the causes of crime & violence

•Three pillars – compared with 6 of ICVPS  
•Includes national and local gov but has no direct authority over them.

•Roles and responsibilities of key departments and role players are defined

•High level indicators determined

•Currently establishing a M&E framework

•Accountability & reporting through Dept of the Premier & Cabinet

•Clear coordination & implementation structure

•Budget allocation through MTEC/MTEF

# KEY INTERVENTIONS: LAW ENFORCEMENT INTERVENTIONS

## •LAW ENFORCEMENT ADVANCEMENT PROGRAMME (LEAP) (DOCS)

- WCG in partnership with the City of Cape Town, trained and appointed 850 LEOs to 10 priority areas in the metro.
- LEOs focusing on firearm recovery, drugs and alcohol – through searches & joint operations with SAPS.
- Currently undertaking assessment of LEAP Programme

## •ESTABLISHMENT OF THE AREA BASED TEAM (DOCS)

- 11 in the metro
- 5 in the Districts
- Established a Law Enforcement Technical Team
- Implementation of the WC anti-gang strategy in the ABTs

## •OTHER KEY INTERVENTIONS:

- Monitoring and oversight over SAPS (DOCS & Ombudsman):  
Watching briefs
- Western Cape Liquor Authority:
  - Ensuring compliance with liquor regulations at licensed establishment

## OTHER KEY INTERVENTIONS (continued):

- Supporting the establishment of dog units (DoCS) – Overstrand District
- NHW accreditation, support & deployment
- Trained and support local municipal peace officer
- Providing financial support to District Municipalities :
  - Safety interventions – and District Safety Plans

# Social Cohesion interventions

## •CHRYSLIS & YOUTH SAFETY AMBASSADORS (DOCS):

- Recruitment and placement of Youth Safety Ambassadors & youth at Chrysalis

## •CHILD PROTECTION SERVICES

- (including “eye-on-the child” and Isibindi programmes (DSD): Implementation of the of child protection strategy, via district offices and NPOs (including community-based detection of at-risk children and youth)

## •AFTER-SCHOOL PROGRAMMES (DCAS):

- Neighborhood sport- based programmes, MOD centres and after school programmes targeting @risk youth

## •CHILD AND YOUTH CARE CENTRES (DSD):

- Provision of institutional care for children and youth with behavioural changes

## CRIME PREVENTION PROGRAMMES (DSD):

- Support Programme aims to provide a range of specialised probation services to persons (children, youth and adults) in conflict with the law and their victims to reduce recidivism

## OTHER KEY INTERVENTIONS

- School-based and health system programmes (WCED & Health): Detection of at-risk children and youth
- First 1000 days Programme (DOH): supporting mothers and infants through first 1000 days of life.
- Parent education and training programmes
- Services to Families at Risk; expansion of shelters for Homeless
- Substance Abuse programme
- Alcohol harms reduction – including amendments to WC Liquor Act
- Implementation of WC GBV strategy

# Challenges

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1. The process and implementation is still very much in development. Methodologies and focus areas are adapted from time to time.
2. Following an evidence-based approach – not always enough evidence to advise particular approach, and there are other factors why programmes continue.
3. Ensuring that there is proper coordination across departments and entities at different levels.
4. Challenge to ensure that interventions are ‘joined’ up, and not stand-alone interventions.
5. Interventions vs activities
6. Limited ability to influence the criminal justice role players.
7. Key challenge is how to measure impact, and how to correlate impact with interventions.

# LEAP DEPLOYMENT



# LAW ENFORCEMENT ADVANCEMENT PROGRAMME (LEAP)

## Provincial Safety Plan

½ the murder rate

## LEAP Officers

1075 LEAP Officers deployed in 13 high-crime police precincts

10 of these precincts are part of the top murder stations in Western Cape

Delft, Gugulethu, Harare, Khayelitsha, Kraaifontein, Mfuleni, Mitchells Plain, Nyanga, Philippi East, and Samora Machel

## Working hours

Working hours extended to 24-hour shifts

Increased deployments over weekends

## Reaction Unit

A reaction unit of LEAP officers established

Respond to outbreaks of violence

Areas experiencing Murder flare ups

## LEAP Statistics

To aid the strategy to reduce availability of firearms in communities:

92 firearms confiscated from Jan 2021 to Dec 2021

Majority of murders are committed by means of firearms

# AREA-BASED TEAM APPROACH



# AREA-BASED TEAM APPROACH

2

Action, driving,  
identifying and solving  
community challenges

3

Mobilises communities  
as active change  
agents

4

Culture change  
through a “WOSA” &  
“WOGA” approach

1

Not a structure rather  
a way of doing things  
–philosophy of ideas &  
an approach

5

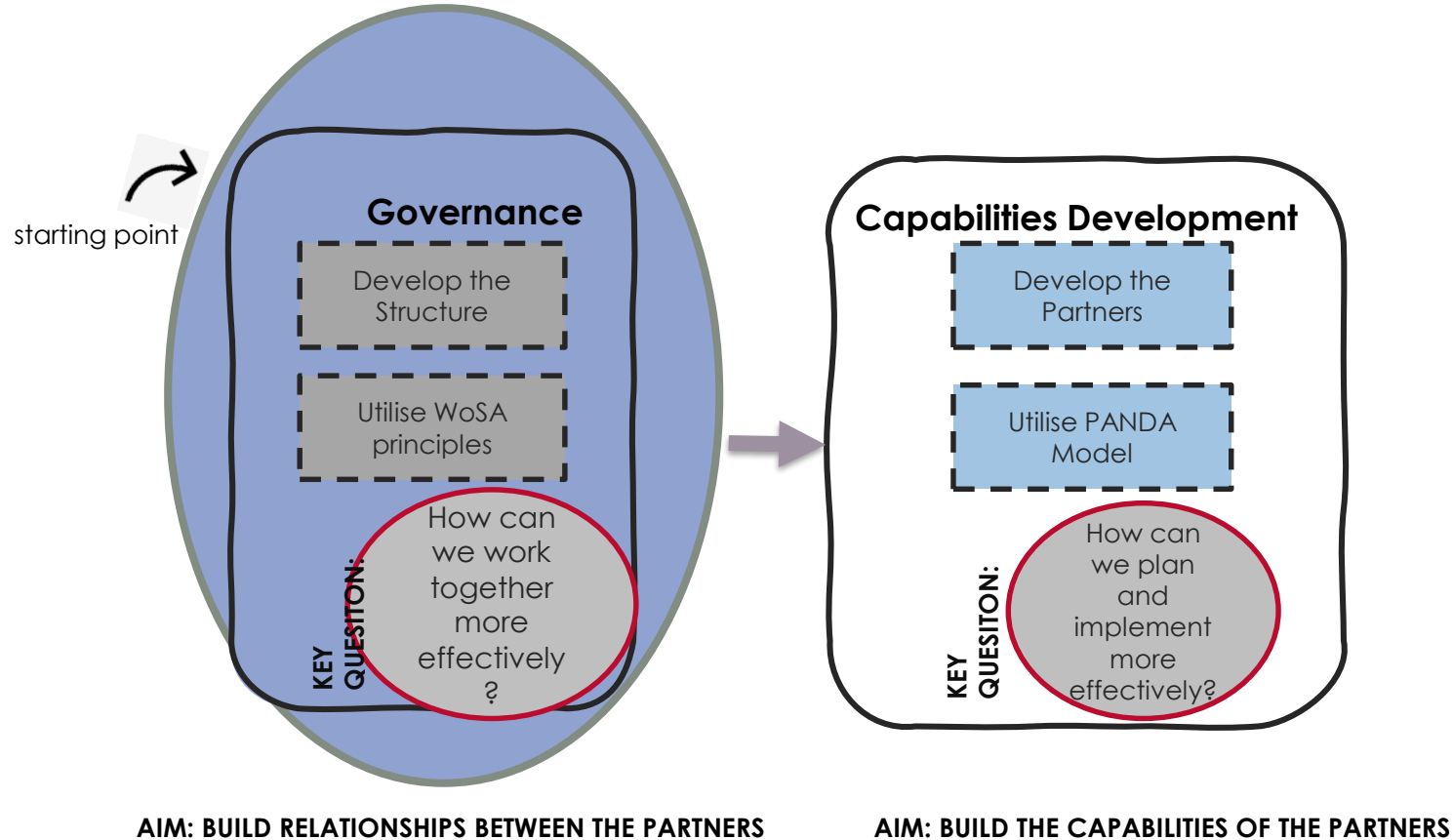
Builds capable  
partners within  
communities



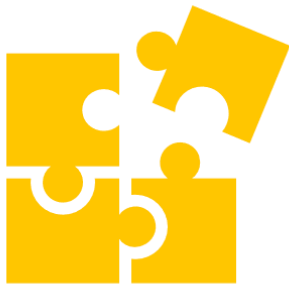
**What is an Area-Based  
Team?**

# AREA-BASED TEAM APPROACH

## Two processes that need to happen



# AREA-BASED TEAM DESIGN PRINCIPLES



## ABT design principles

1

**Focus on the future, not on the past –**  
“how do we get the future right?”; “how can we avoid this happening again?”

2

**Focus on root causes and opportunities –** reduce harm by addressing root causes and reducing opportunities for offending; create opportunities that encourage good actions

3

**Identify, mobilise and integrate a wide range of knowledge, capacity and resources –**  
the whole-of-society principle

4

**Make sure you have integrated *safety strategies*, rather than uncoordinated safety plans –** freedom to choose the most appropriate means to increase safety

## AREA-BASED TEAM APPROACH

Area Based teams (ABTs) have been established in eleven of the high crime areas in the Cape Town Metropole and one each in Swartland, Theewaterskloof, Witzenberg, George and Beaufort West local municipalities.

- ABT Liaison officers were appointed for all 16 ABT areas.
- Liaison Officers key focus on relationship building between the different stakeholders in the areas.

The Safety & Security Risk Scorecard (SSRS) methodology and school rating tool has been integrated in the ABT conceptual framework and 367 schools in the 16 ABT areas identified.

The risk profiles of 278 of these schools have been made available to the ABT Liaison Officers to assist with community profiling and development of safety plans.

- ABT support Interventions have been held in the 16 ABT areas to facilitate collaboration between safety stakeholders for an improved collective impact regarding violence prevention initiatives. This included hot spot identification.

# AREA-BASED TEAMS



## 16 Area Based Teams

11 areas in the metros  
1 in each of the 5  
District Municipalities

1

Each area has a profile of the area

2

Dedicated coordinator assigned to the area with support from the Department

3

The coordinator is engaging within the area with role-players WOGA and WOSA

4

Discussions, actions and decisions are recorded

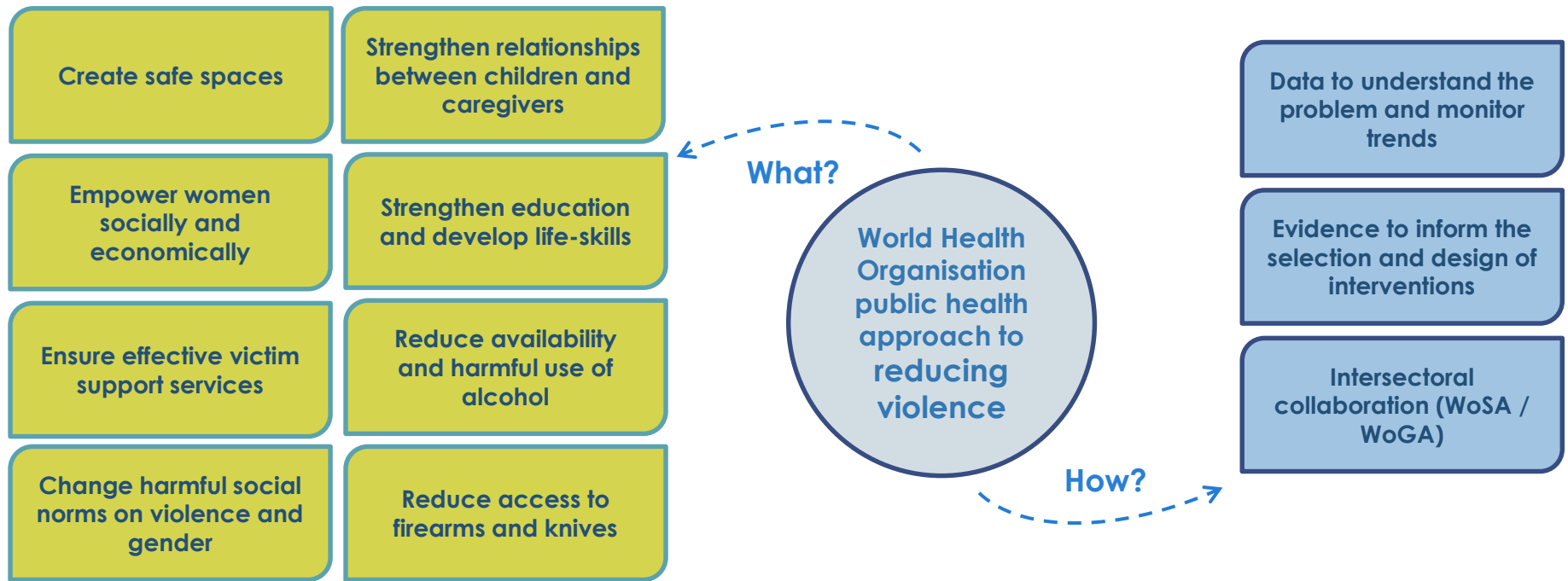
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Monthly report drafted on each area

6

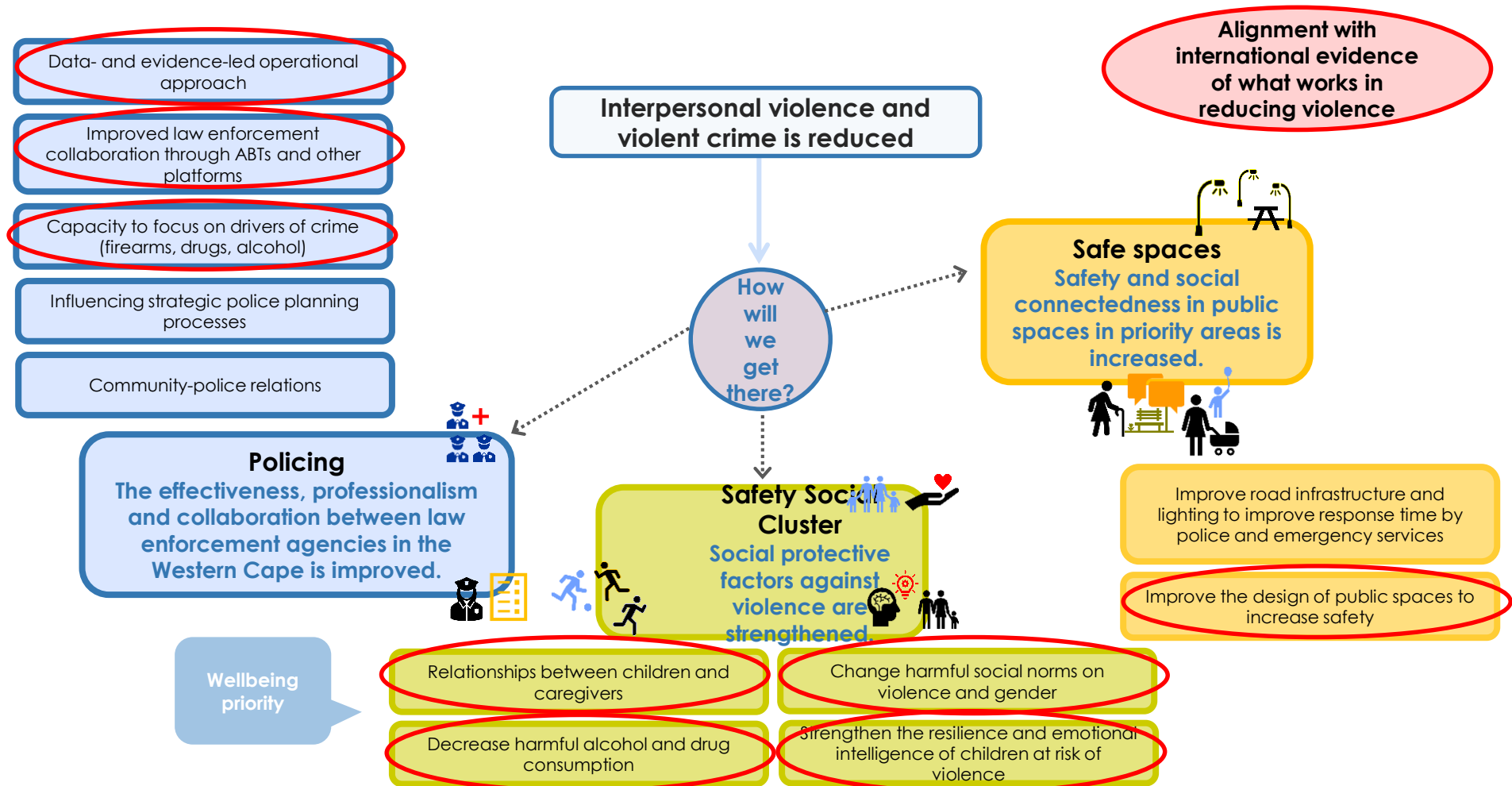
Learning platforms created to ensure continuous development

# INTERNATIONAL EVIDENCE RECOMMENDING AN APPROACH TO REDUCING VIOLENCE – WHICH WE ARE FOLLOWING





# OVERALL SAFETY PRIORITY APPROACH INFORMED BY A STRONG TOC



# YOUTH SAFETY AMBASSADORS

- Employs young people on 12-month contracts

- Appointed and trained 1062 suitable candidates as Youth Safety Ambassadors (YSAs) in a variety of municipalities, schools and host communities across the Western Cape as youth violence prevention facilitators.

- Youth Violence Prevention facilitators are young people who implement a variety of Youth Violence Prevention interventions in partnership with other role-players, under the aegis of the prescripts of the Recovery Plan (SPRP) and according to priorities as determined by the local ABTs.

YSAs are a resource to the ABTs and the ABT approach in relation to youth violence prevention strategy on each ABT area.

YSAs also play an important support role to the DOH in the ongoing COVID 19 vaccination processes.

The YSA Programme will undergo a thorough assessment over the coming three months to assess its effectivity in terms of the collective impact imperatives of the Provincial Safety Plan and ABT methodology.

# CHRYSALIS ACADEMY

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- 2 courses completed by end December 2021
  - 246 students graduated from the 21 Alpha and 21 Bravo Courses
  - The 21 Charlie course with a further 130 students are earmarked to commence in January 2022
  - 2022/2023 a further 400 youth will be recruited to participate in the Chrysalis programme
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Since 2019 a total of 2347 students graduated at the Chrysalis Academy and have been placed in EPWP work opportunities

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## CHRYSALIS ACADEMY EXPANSION

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Chrysalis expansion included the appointment of 11 Chrysalis Youth Hub Ambassadors facilitating and supporting various community interventions in the priority high crime areas

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The CA also implemented the training of 287 Youth Safety Ambassadors to date to strengthen the programmes and support of YSA in schools, communities and municipalities

## PEACE OFFICER PROGRAMME

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- The Chrysalis Academy also implemented the training of 287 Youth Safety Ambassadors to date to strengthen the programmes and support of YSA in schools, communities and municipalities

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- The Department formalised its agreements with the Metro Training College and Chrysalis Academy to expand the implementation of the Peace Officer programme to support the 24 rural municipalities and communities

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- Currently, approximately 60 Peace Officers remain active on the DOCS Peace Officer internship programme from Beaufort West, Witzenberg; Breedevalley, Langeberg, Mossel Bay' Overstrand and other municipalities.

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The programme will continue to expand and strengthen the capacity of municipalities with the training and appointment of Peace Officers across all 5 Districts and ABT priority crime areas. Since the 2018/2019 financial year 354 peace officers were trained.

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## K9 AND REACTION UNITS

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To date the Department invested more than R31m in the municipalities of Swartland, Overstrand and City of Cape Town to support the establishment and operationalisation of K9 units

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## POLICE INSPECTIONS/STATION VISITS:

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The Department has assessed 151 police stations in the Western Cape to refine and enhance existing policing oversight programmes directed at contributing to the improvement of the professionalism and the effectiveness of policing and crime investigation

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## SCHOOL RESOURCE OFFICERS (SRO)

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The SRO partnership with the Western Cape Education Department (WCED) and City of City Town (CoCT) continue to monitor the safety at schools.

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During 2022/2023 the WCED earmarked additional funding of R6million to expand the programme to high-risk schools in the Western Cape.

To date the department has funded 130 SROs

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The Department will support the WCED with the implementation of the Safety & Security Resilience Scorecard in schools to identify and implement safety plans in high-risk schools.

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## NHW INCLUDING THE RURAL SAFETY

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- Since 2019/2020 a total of 15089 NHW structures were vetted.

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- The total accredited NHW and Farm Watch structures are 489.

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The Department facilitated the accreditation of 14 Farm Watches which participated in the Rural Safety Summit hosted by the Department of Agriculture

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The Department will be working closely with the Rural Safety Committee to capacitate Farm Watches adequately and to address crime in rural areas.

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The support provided to NHW amounts to R7 708 165.20 (2019/2020 financial year up until 31 Dec 2021).

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## COURT WATCHING BRIEFS (CWB) INCLUDING THE RURAL SAFETY DESK

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- The Department monitors police conduct for systemic inefficiencies in criminal matters at district courts.

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- Consequently, it has monitored 1 728 cases in 42 courts since the start of the 2019/2020 financial year.

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- 16 incidents recorded by the Rural Safety Desk, which received SAPS case numbers, have been followed up through the CWB programme.

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## POLICING NEEDS AND PRIORITIES (PNP)

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- The Department has published an annual PNP report since 2010/11.
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The annual Policing Needs and Priorities Report has been undertaken in compliance with Section 206(1) of the Constitution, Section 23 of WCCSA, 2013 and in line with DoCS citizen-centric and service delivery focused approach.

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The PNPs remains one of the strategic vehicles through which the community voice is factored into both the oversight model of the Department and crime prevention initiatives.

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This year, the PNP aims to provide more detailed policy-based recommendations on selected policing needs, including on the use of law enforcement to expand the policing footprint, policing of gender-based crimes, and improving detection and prosecution of crimes.

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We have to date submitted 8 PNP reports to the National Minister of Police, to push for more resources for the province

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## WESTERN CAPE POLICE OMBUDSMAN (WCPO)

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- The new WC Police Ombudsman, Major General (Ret.) Oswald Reddy was appointed and assumed office on 2021-10-01.

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During the 2020/2021 financial year the WCPO received 724 complaints and finalized 718.

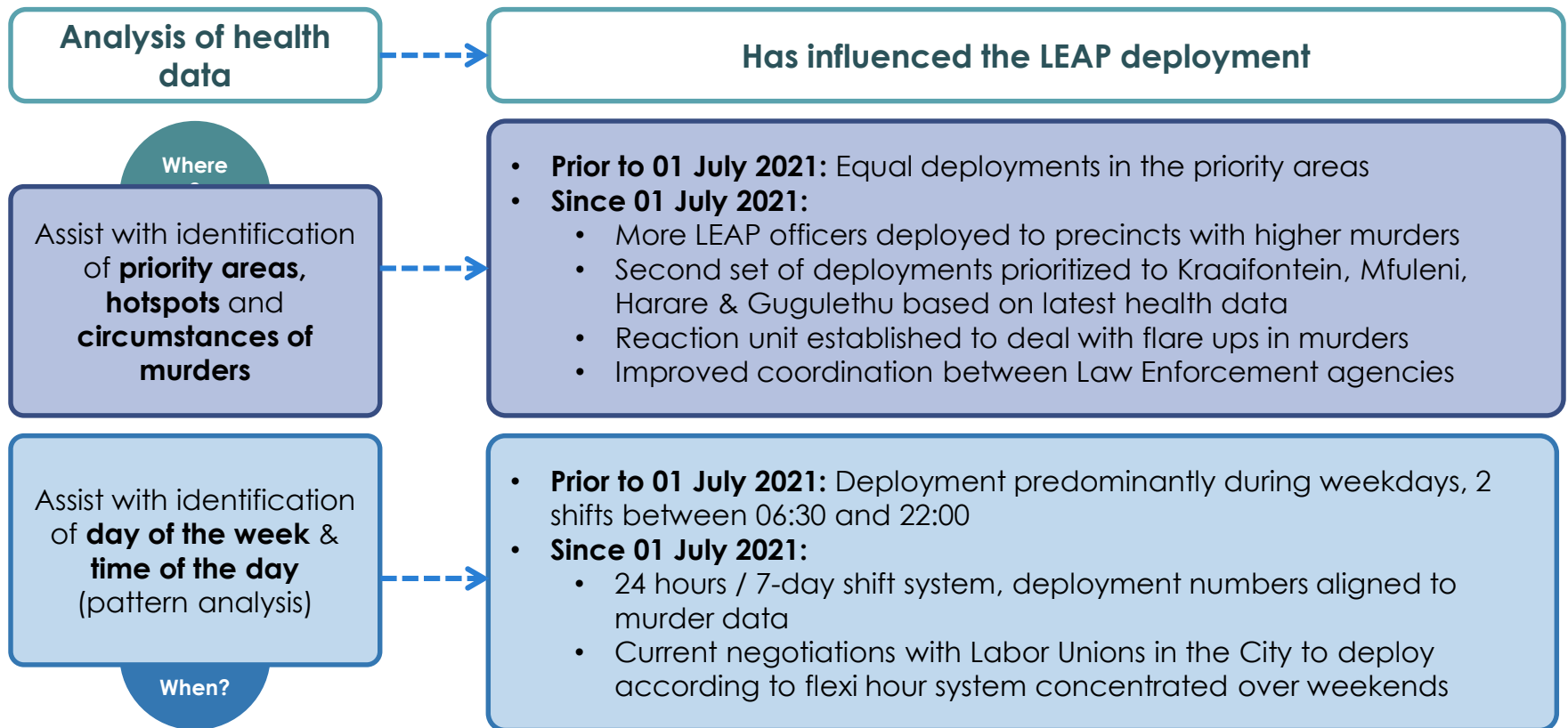
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From 1 April 2021 to 31 December 2021 a total of 332 complaints were received by the WCPO, of which 172 were finalised.

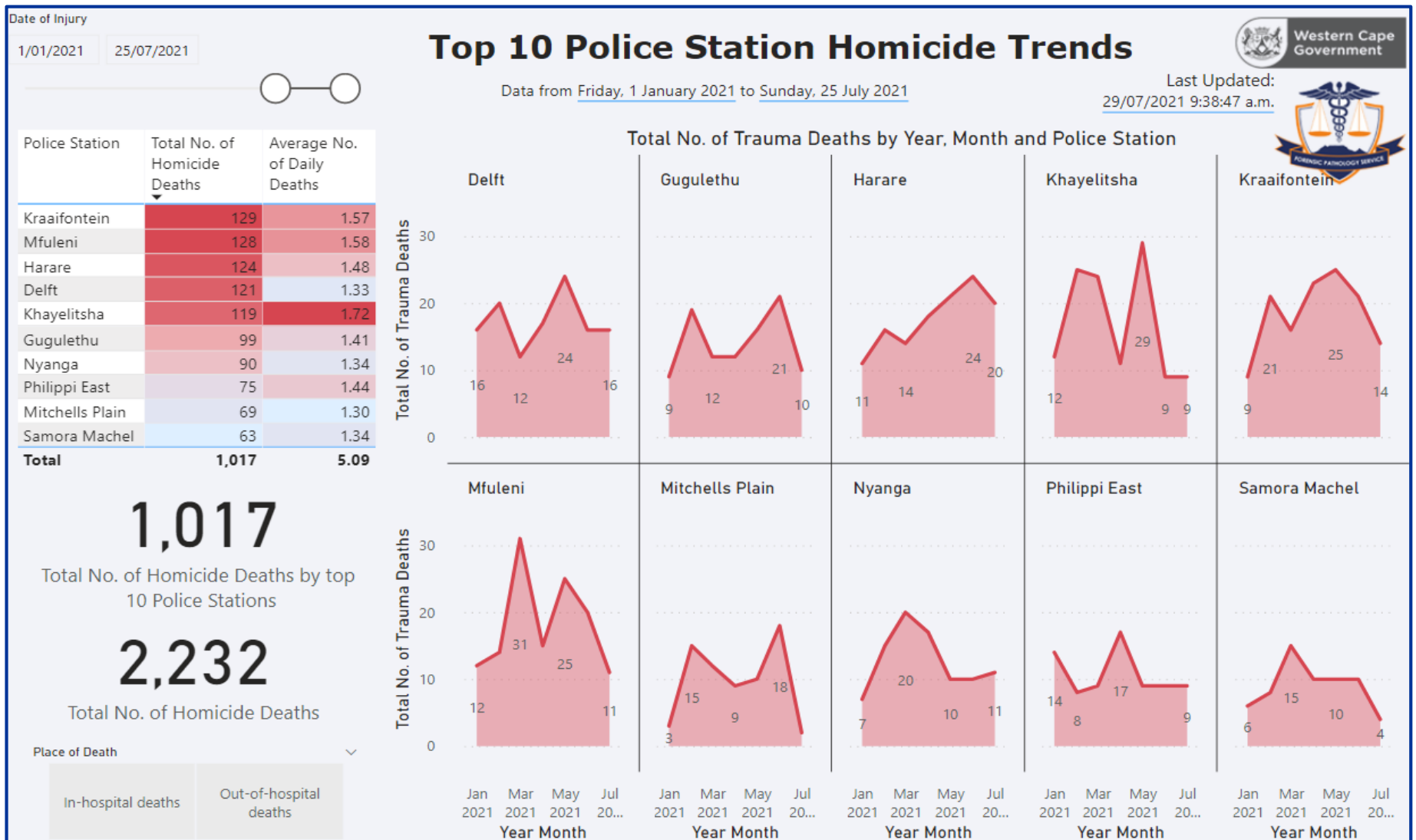
The Office of the Police Ombudsman has investigated 3 675 cases to date.

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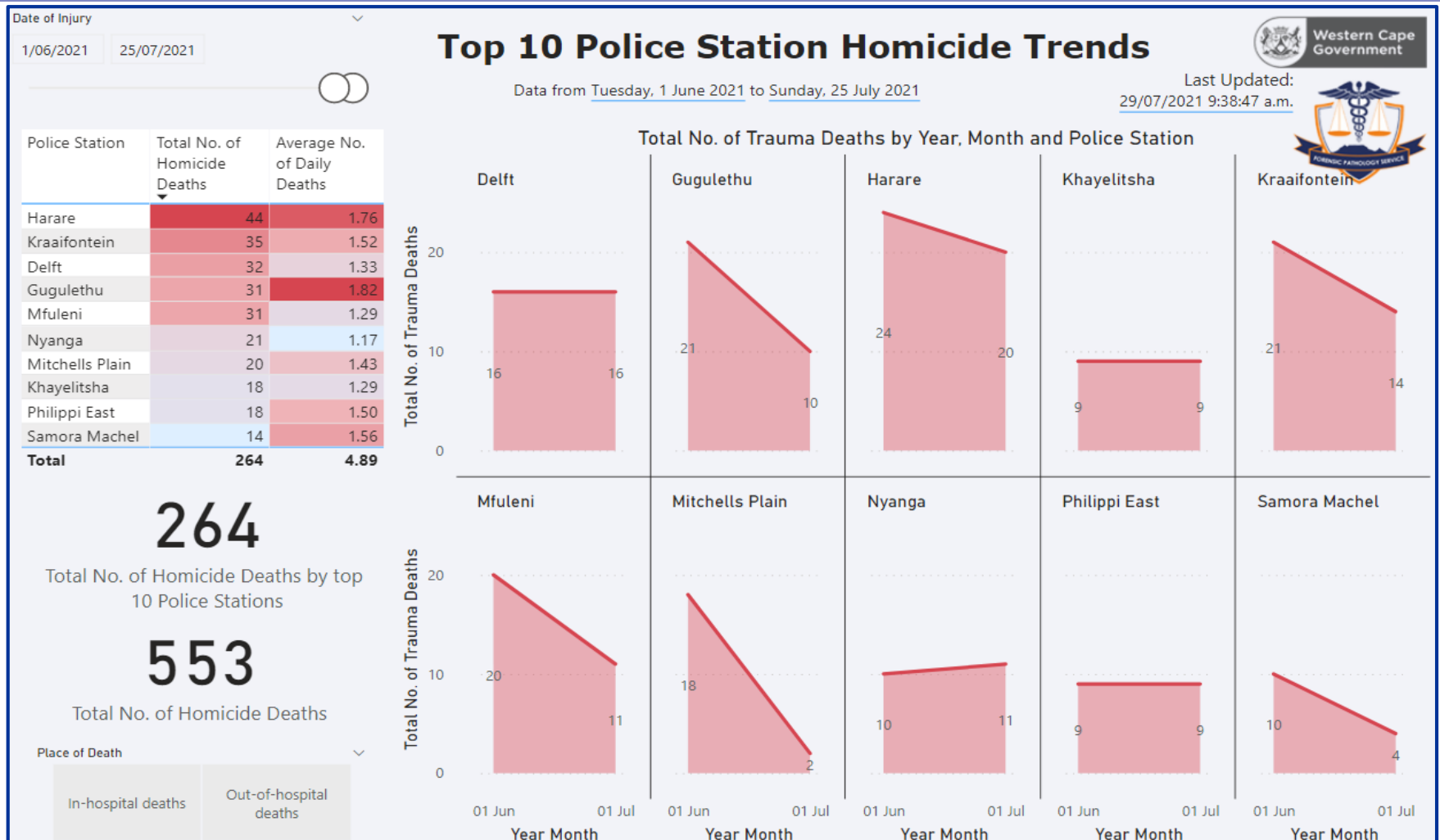
# PROGRESS ON LEAP DEPLOYMENT



# Homicide: Top 10 Stations in the Province (example of data usage)

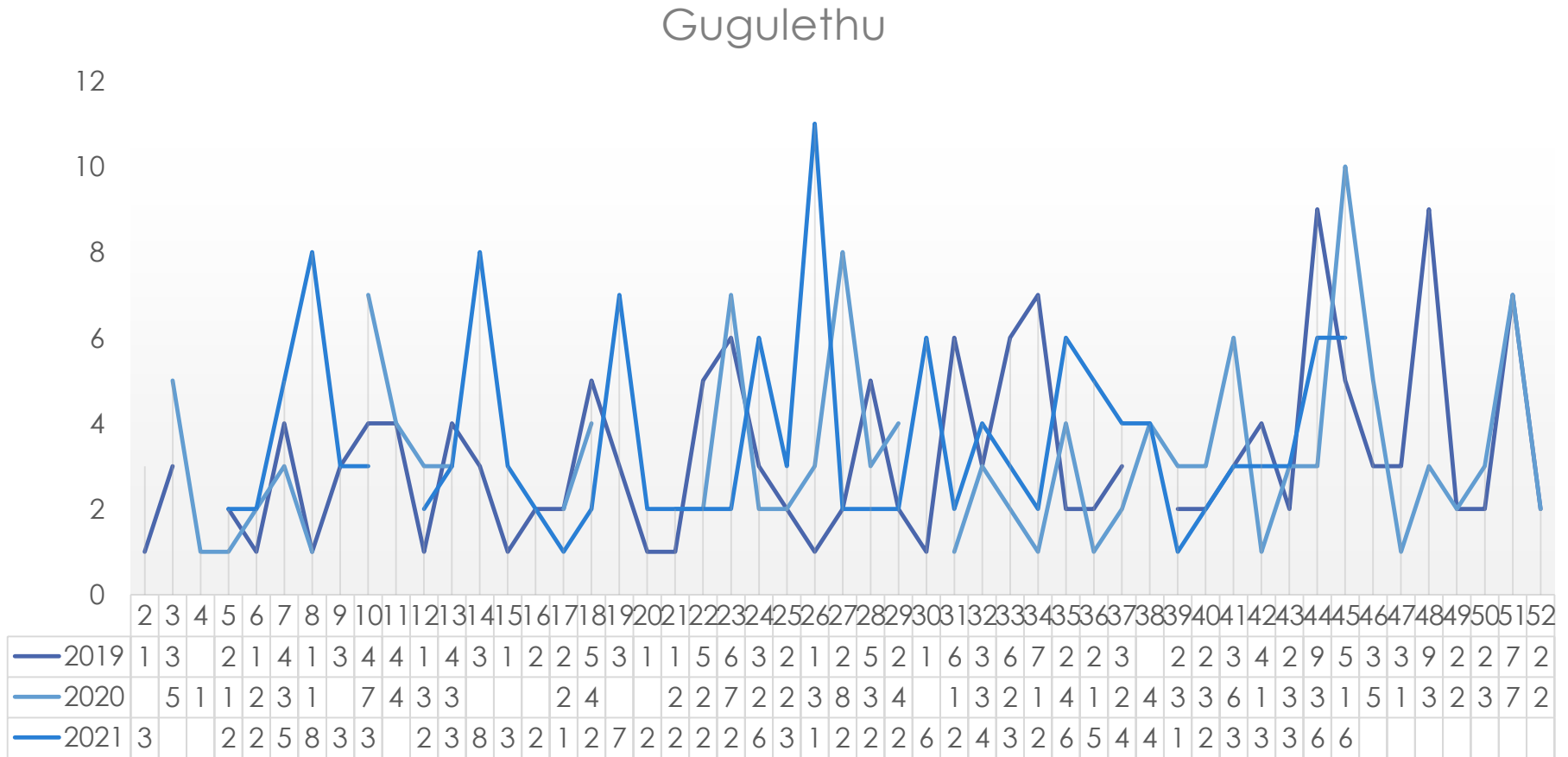


# MONTH-ON-MONTH CHANGE IN HOMICIDES BY PRECINCT (EXAMPLE OF DATA USAGE)



The FPS Report allows us to relatively compare the month on month change in homicides in the highest affected precincts. When comparing July to June, we see 6 precincts absolute murders decrease, 3 remain unchanged and 1 with an increase.

# HOMICIDES IN GUGULETHU, 2019 - 2021 (WEEKS 2-45) (EXAMPLE OF DATA USAGE)

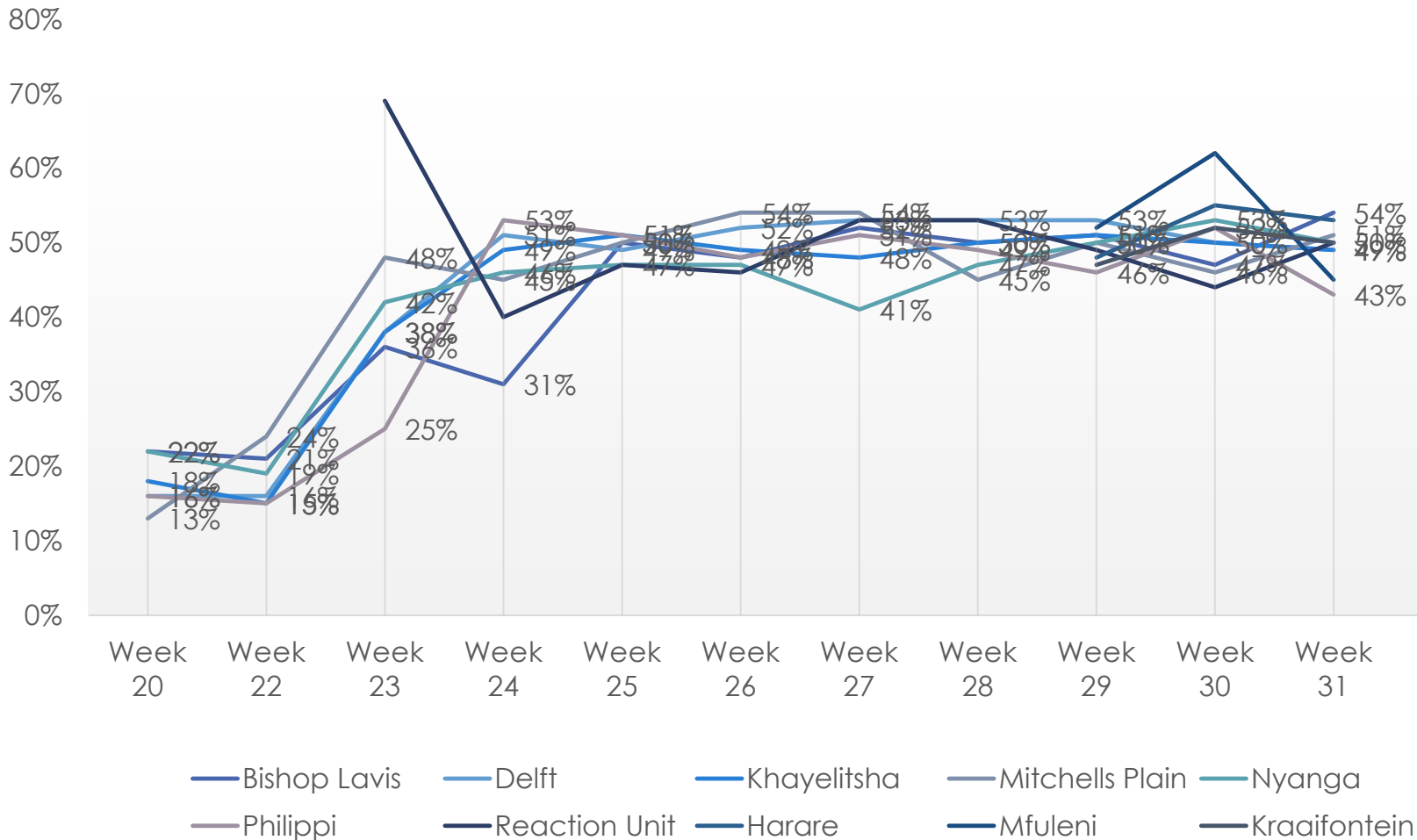


- There have been 148 homicides in Gugulethu so far (week 2-45), compared with 116 in 2020 (27.58% increase) and 129 in 2019 (14.72% increase)
- In week 45, there were 6 homicides in Gugulethu

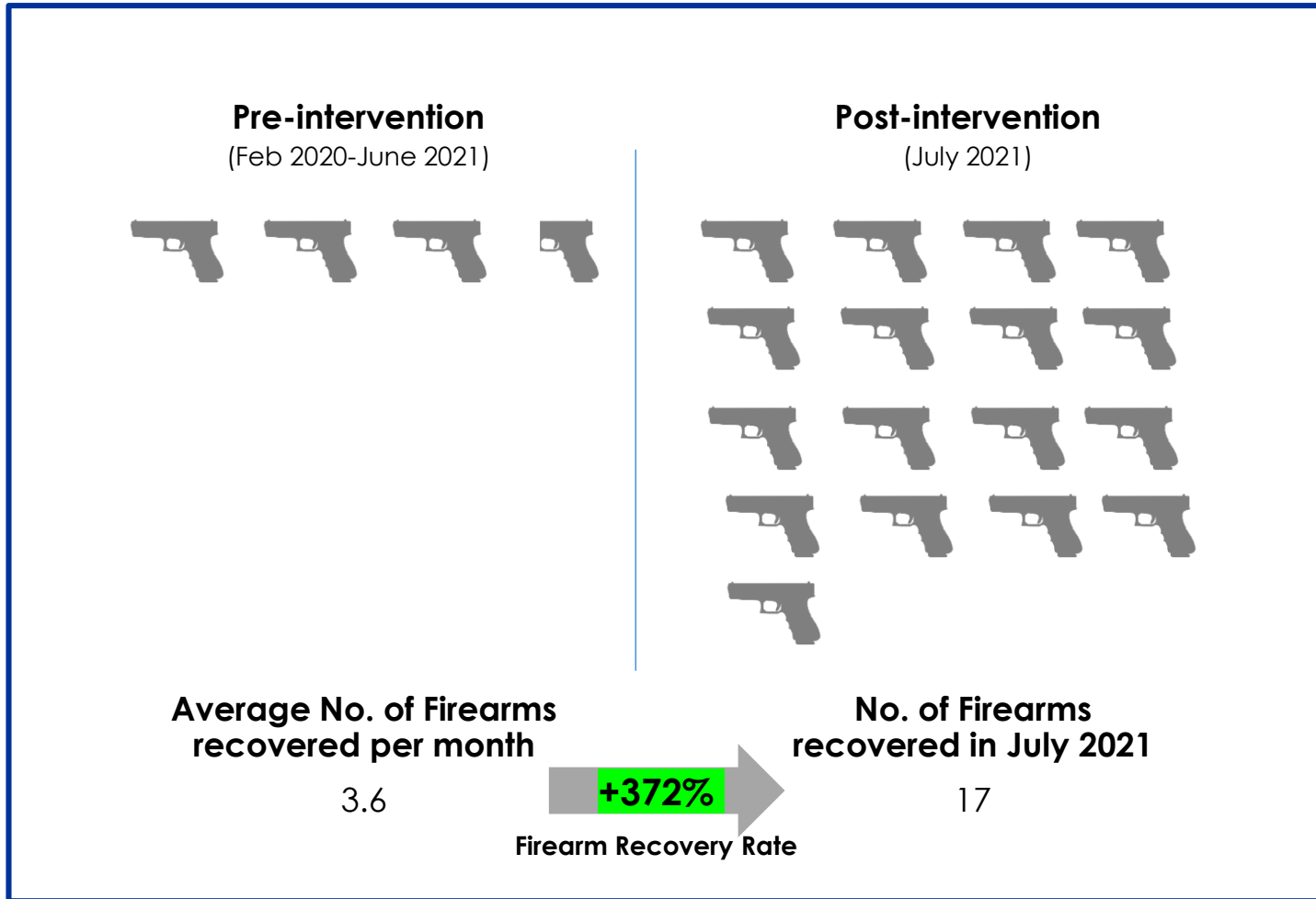


# INCREASE IN WEEKEND DEPLOYMENTS SINCE 24-HOUR DEPLOYMENT OF LEAP

## Weekend deployments

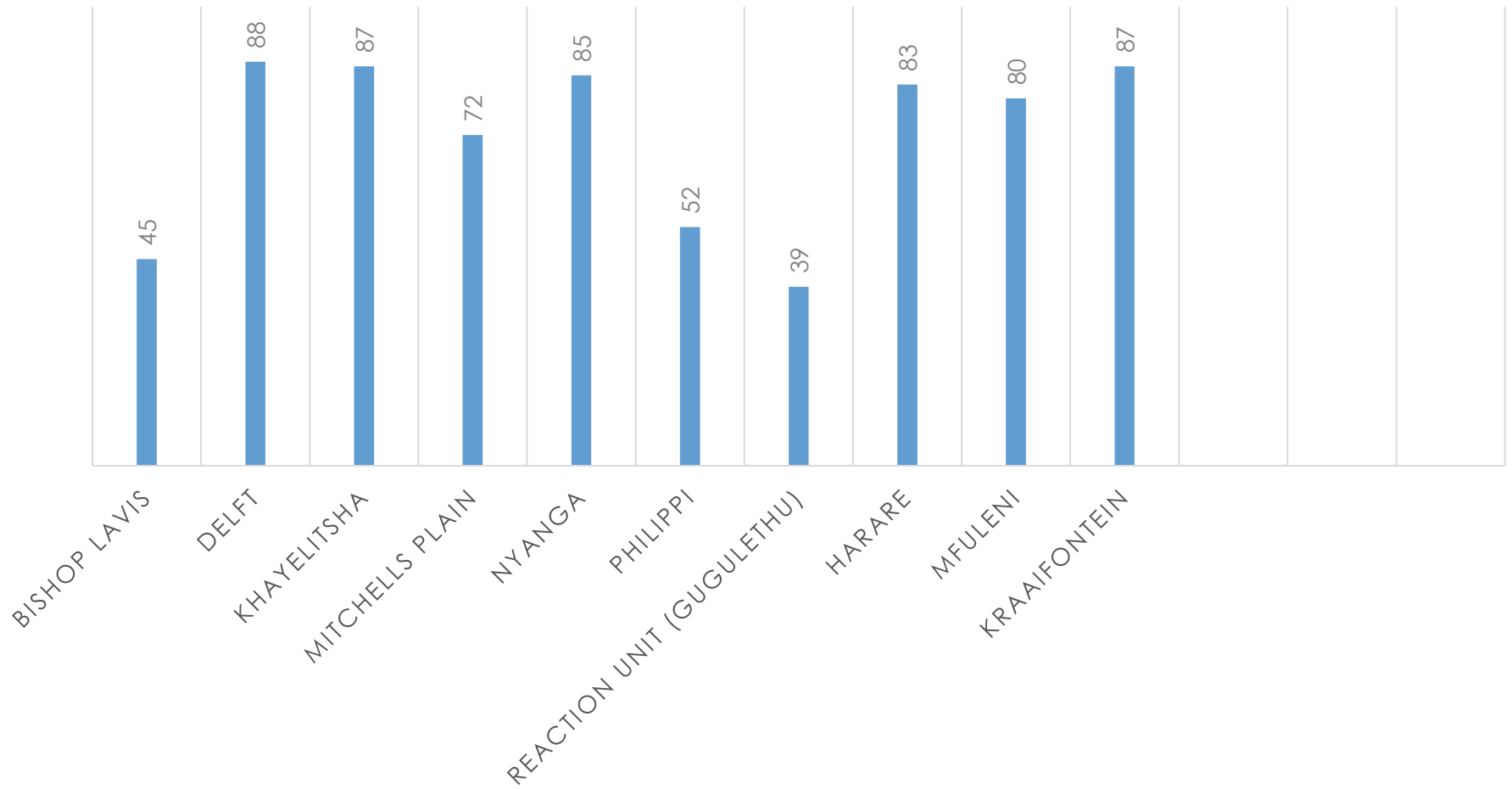


# IMPACT OF CHANGE IN 24-HOUR DEPLOYMENT STRATEGY



# DIFFERENCE IN NUMBER OF LEAP DEPLOYMENTS PER PRIORITY AREA

■ Allocated deployment



# M&E OVERSIGHT REPORT



# OVERSIGHT CONDUCTED

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- Police Service Delivery
  - WCPO received 70 complaints (total of over 3,400 complaints received the inception of the office, in January 2015)
  - Maj Gen Oswald Reddy was appointed as the new WCPO by the WC Legislature's Standing Committee on Community Safety (29 July 2021)
  - COVID-19 compliance assessments conducted at 10 police stations in Overberg (5) and Da Gamaskop (5) Clusters respectively
- National Monitoring Tool (NMT) Station Improvement Plan (SIP)
  - Station Improvement Plan (SIP) interventions conducted at 5 police stations
  - Ongoing oversight intervention in support of the ABT strategy
  - Potential IGR dispute: Mossel Bay Municipality in relation to inhumane station infrastructure affecting staff and community at both KwaNonqaba and Herbertsdale respectively (no response from the Office of the National Commissioner)

## OVERSIGHT CONDUCTED

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- Customer Satisfactory Survey (CSS)
  - 68% completion to sample size (95)
- Domestic Violence Act (DVA) Compliance
  - 18 cases of non-compliance were reported (DVA Compliance Forum)
- Implementation of IPID Recommendations (IPID Consultative Forum)
  - 28 (30%) of 84 cases investigated classified as 'negative recommendations'
  - 59 (70%) of the 84 cases were classified as 'positive recommendations'
- Ongoing Court Watching Brief (CWB) programme
  - Focus on courts servicing the priority stations and GBV cases in line with ABT strategy
  - Training of 6 newly appointed CWB officials from the DoCS&L, KwaZulu-Natal (KZN)

# COMMUNITY MOBILISATION

## CPF BASELINE SUPPORT

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- Alongside the ABT approach, the directorate continues to offer baseline funding to the 151 CPFs in the Province, to promote good community police relations between the police and safety partners.
- CPF Baseline funding: (R5,000.00 annually) - the aim is to improve community police relations by enhancing the capacity and functionality of CPF structures in the province to fulfil their legislative mandate, according to the South African Police Services Act 68 of 1995.
- Seventy-eight (78) CPF applications for funding have been approved to date.
  - Most of the Field Worker attention has now been shifted to the implementation of the ABT approach.
- Challenges experienced with baseline funding to date:
  - Covid-19 environment presented challenges to CPFs being unable to meet to discuss their projects, due to limited access to online meeting platforms, suitable devices and data to connect for online meetings.
  - Staff deployments were also affected: quarantine and isolation protocols (Jul. – Aug. 2021)
  - Financial prescript requirements - online banking documentation not accepted.



## STATUS OF CPF AGMS 2019/20-2021/22

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- CPF AGMs: A total of 150 out of 151 elective AGMs were facilitated (To date - **133 CPFs** were issued with **AGM Certificates**, signed by the SAPS Provincial Office and the Department; SAPS vetting in process for 17 elected CPF ExCos)
- One AGM has not been concluded as there are outstanding governance matters (Philippi)
- DoCS and SAPS are working together to resolve this matter to conclude the outstanding CPF AGM as Philippi is an ABT area.

## COMMUNITY SAFETY FORUMS (CSF) PROGRESS REPORT

- Financial Support to the five (5) district municipalities - 3<sup>rd</sup> year running:

Year	Period	Funding as per Prov. Gazette
1	Dec. 2018 – Nov. 2019	R5m
2	Dec. 2019 – Nov. 2020	R5.7m
3	<b>Dec. 2020 – Nov. 2021 (current year till 30/11/2021)</b>	<b>R10.5m(R2,1m per DM)</b>
4	<b>Dec. 2021 – Nov. 2022 (current financial year from 01/12/2021)</b>	<b>R11.615m (R2,323m per DM)</b>
5	Dec. 2022 – Nov. 2023	R12.175m
6	Dec. 2023 – Nov. 2024	R11.735m

- District CSFs were assessed i.t.o functionality, including establishment
- District municipalities and CSFs were supported by means of capacity building

# POLICY AND RESEARCH

## WCG COVID HOTSPOT APPROACH

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- The WCG has continued with its Hotspot approach to coordinate services to respond to Covid-19
- DoCS coordinates the WOGA approach for the Khayelitsha and Eastern areas sub health district
- Meets monthly to:
  - Review progress with regards to infections, serious illness, treatment and deaths
  - Vaccination roll-out
  - Communications
  - Security issues around Covid-19

# SAFETY AND SECURITY RESILIENCE SCORECARD (SSRS)

# BACKGROUND

## Rationale

WCED schools exposure to risk required:

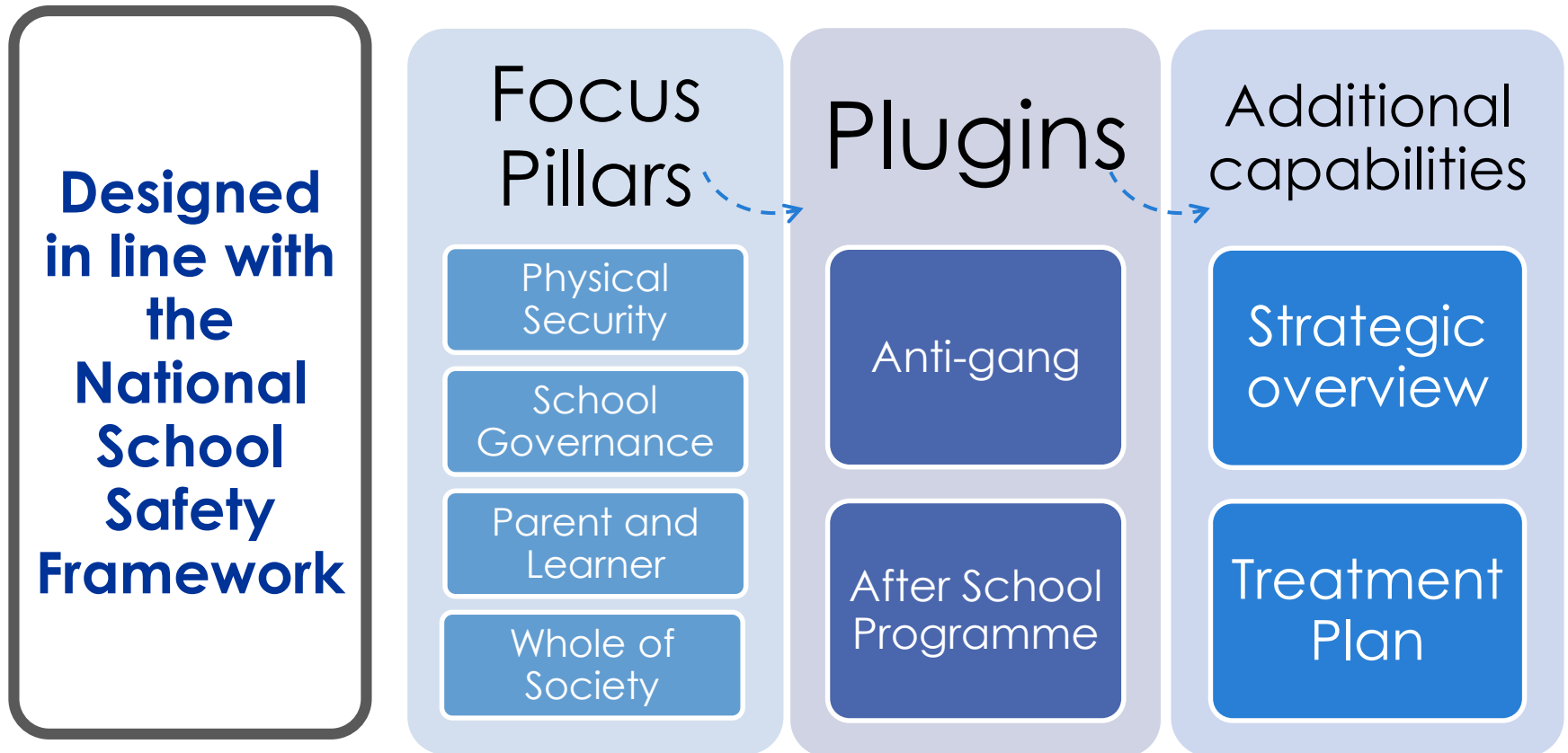
Integrated risk-based approach  
Single risk identification taxonomy amongst stakeholders  
Appropriate resource allocation  
Integration of stakeholder efforts

## Concept

Institutionalisation of safety & security

Endorsing the concept of "safety is everyone's responsibility"  
Establishing a security risk management approach for schools at risk  
Establishing accountability and shared ownership for safety and security outcomes  
Strengthening stakeholder relationships  
Integrating current business processes

# STRUCTURE



# SAFETY AND SECURITY RESILIENCE SCORECARD (SSRS) OPERATION

## External Pillars: Physical Security and Whole of Society:

Measures  
impact of safety  
issues and  
external  
environment on  
school

## Internal Pillars: School Governance and Learner & Parent:

Measures  
compliance in  
relation to NSSF  
within the  
boundaries of  
the school

MEASURES

SSRS OPERATION

RESULTS

A final risk rating of  
High-, Medium- or  
Low-Risk

Management  
Overview -  
breakdown of the  
school's rating

Treatment Plan



# SSRS RESULTS: FULL ANALYSIS (15 NOVEMBER 2021)

**994**  
SCHOOLS ASSESSED



**703**  
PRIMARY  
SCHOOLS

**226**  
HIGH  
SCHOOLS

**14**  
SCHOOLS  
OF SKILLS

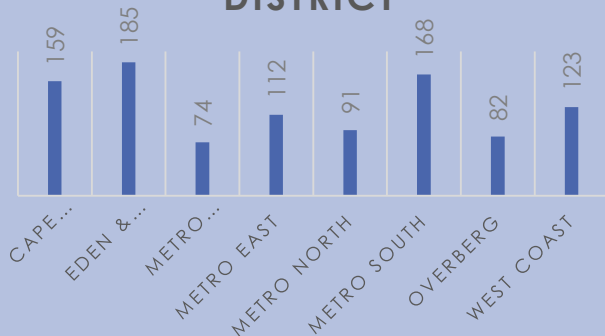
**20**  
SPECIAL  
SCHOOLS

**15**  
COMBINED  
SCHOOLS

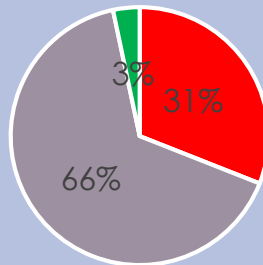
**16**  
INTERMEDIATE  
SCHOOLS

## RATED SCHOOLS FOOTPRINT

### SCHOOLS ASSESSED PER DISTRICT

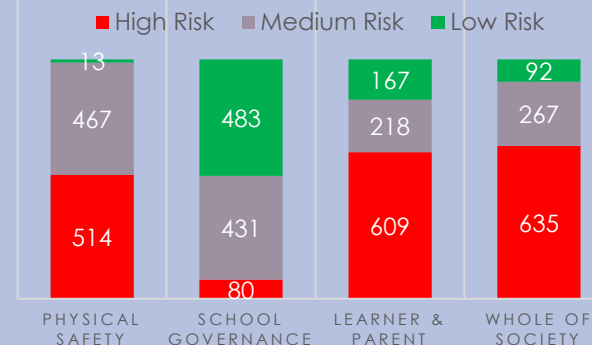


### FINAL RISK RATINGS



■ High Risk ■ Medium Risk ■ Low Risk

### RATINGS PER PILLAR



### SCHOOL INCIDENTS & BREACHES:

1. SUBSTANCE ABUSE
2. BULLYING
3. TRESSPASSING
4. UNAUTHORIZED ACCESS
5. VANDALISM

### GANG-RELATED INCIDENTS & BREACHES:

1. ALLEGED GANG MEMBER LEARNERS
2. LEARNERS DISPLAYING GANG EMBLEMS
3. INTIMIDATION OF LEARNERS/STAFF
4. GANG PRESENCE AT SCHOOL
5. EXPLOITATION OF LEARNERS & STAFF

### GANG FOOTPRINT ON SCHOOL TURF:

1. AMERICANS
2. JUNKY FUNKY KIDS
3. HARD LIVING
4. JUNIOR CISCO YAKKIES
5. FANCY BOYS

**83%**

schools fully or partially fenced

•55% schools do not issue visitors with visible passes

30% of schools' boundaries located around gang turfs

**97%**

schools have a disciplinary procedure in place

•55% schools do not have an anti-bullying strategy in place

49% schools recorded the use of substance abuse amongst learners

**73%**

School entryways are controlled & supervised

•52% of schools reported the educators cannot operate a fire extinguisher

29% schools don't perform random search & seizures

Governance and Learner & Parent pillars predominantly **Medium to Low Risk**

•Physical Safety & Whole of Society predominantly **Medium to High Risk**

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Thank you